

Message Text

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ACTION ARA-10

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

EB-07 AID-05 DHA-02 DLOS-04 SAL-01 INT-05 FEA-01

TRSE-00 /095 W

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R 172358Z MAY 76

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC 4926

INFO USMISSION USUN NY

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E.O. 11652: N/A

TAGS: PFOR, OAS

SUBJ: OAS REFORM: REPORT TO ECHEVERRIA OUTLINES MEXICO'S
ACHIEVEMENTS AND U.S. IMPEDIMENTS

REF: A) MEXICO 6175(NOTAL, B) STATE 115475 (NOTAL),

SUMMARY: HIGHLIGHT AMONG PRESENTATIONS AT A DAY-LONG
BRIEFING FOR ECHEVERRIA ON FONSEC ACCOMPLISHMENTS DURING
HIS ADMINISTRATION WAS ONE DESCRIBING PROGRESS AND STATE OF
PLAY ON OAS CHARTER REFORMS. FONSEC CLAIMED CREDIT FOR
MEXICO IN OBTAINING APPROVAL OF KEY AMENDMENTS WHICH CAUSE
PROBLEMS FOR U.S. -- COLLECTIVE ECONOMIC SECURITY, CERDS
CONCEPTS, CALVO-TYPE CONTROLS OVER FOREIGN PRIVATE INVESTORS,
OBLIGATORY DEVELOPMENTAL COOPERATION, ETC. -- AND CRITICIZED
U.S. FOR LAST-MINUTE INTERVENTION AIMED AT DERAILING THESE
ACHIEVEMENTS. RECOGNIZED NEVERTHELESS THAT REFORMS WHICH
LACKED U.S. SUPPORT WOULD BE INOPERABLE. END SUMMARY.

1. WITH DIPLOMATIC CORPS SITTING IN AS INVITED GUESTS,
PRES. ECHEVERRIA HELD ALL-DAY FOREIGN POLICY REVIEW SESSION
MAY 13 WITH TOP FONSEC OFFICIALS (ONE OF SERIES OF
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SUCH BRIEFINGS PRESIDENT IS CURRENTLY HOLDING AMONG

GOM MINISTRIES). ONE AFTER ANOTHER, SENIOR OFFICIALS DELIVERED MAJOR POLICY PAPERS ON THEIR RESPECTIVE BAILIWICKS, AS ECHEVERRIA -- WITH HIS UNBELIEVEABLE STAYING POWER -- SAT SILENTLY AND LISTENED.

2. PRESENTATION ON OAS CHARTER REFORM PROGRESS BY AMB. ISMAEL MORENO PINO WAS AMONG THE MORE NOTEWORTHY PAPERS, UNDERSCORING AS IT DID BOTH GOM ACTIVISM IN REFORM EFFORTS AND USG "ELEVENTH-HOUR" ATTEMPTS TO UNDO SOME OF THOSE EFFORTS. MORENO SAID THAT ALTHOUGH REFORM PROGRESS NOT YET COMPLETE OUTLINES OF PRINCIPAL CHANGES WERE NOW CLEAR, NOTWITHSTANDING "SURPRISE" PROPOSALS INTRODUCED BY U.S. TOGETHER WITH PERU, HE CLAIMED, MEXICO COULD TAKE CREDIT FOR FOLLOWING SUCCESSFUL INITIATIVES:

A. UNDER "NATURE AND PURPOSES",

- LIMITING OAS ACTIVITY TO THAT EXPRESSLY PROVIDED FOR IN CHARTER, AND TIGHTENING PROHIBITION (AGAINST INTERVENTION IN MEMBERS' INTERNAL AFFAIRS (NO MORE CUBAN OR DOMINICAN-TYPE ACTIONS);

- INTRODUCTION OF CONCEPTS OF "COLLECTIVE ECONOMIC SECURITY" AND "INTERNATIONAL SOCIAL JUSTICE" AS BASES FOR COOPERATION AMONG MEMBER NATIONS.

B. UNDER "PRINCIPLES",

- INCLUSION OF "IDEOLOGICAL PLURALISM", IMPLICITLY IF NOT EXPLICITLY, ALONGSIDE NON-INTERVENTION;

- DEFINITION OF MODALITIES TO GOVERN DEVELOPMENTAL COOPERATION, VIZ. SUPPORT FOR NATIONAL DEVELOPMENT OBJECTIVES, NO SETTING OF UNILATERAL CONDITIONS BY DONORS, INTEGRAL DEVELOPMENT, ETC.;

- INCORPORATION OF CERDS PRINCIPLES OF NATIONAL SOVEREIGNTY OVER WEALTH AND NATURAL RESOURCES AND RIGHT OF EACH NATION TO DISPOSE OF THESE AS IT CHOOSES;
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- RECOGNITION OF COASTAL STATES' RIGHTS OVER RESOURCES IN AND UNDER 200-MILE SEA.

C. UNDER "PEACEFUL SETTLEMENT OF DISPUTES", FREEDOM OF ANY MEMBER NATION TO HAVE DIRECT RECOURSE TO U.N. WITHOUT FIRST TAKING HIS CASE TO OAS (BY MAKING ART. 23 COMPATIBLE WITH ARTS. 52 AND 103 OF U.N. CHARTER).

D. UNDER "COLLECTIVE SECURITY", INCORPORATING CHANGES COMPATIBLE WITH RIO TREATY REFORMS (MORENO IMPLIED THAT MEXICO WAS NOT FULLY SATISFIED IN THIS REGARD).

E. UNDER "ECONOMIC STANDARDS".

- COMMITMENT OF MEMBERS TO JOIN FORCES IN ACHIEVING "INTERNATIONAL SOCIAL JUSTICE" AND "INTEGRAL ECONOMIC DEVELOPMENT" AS INDISPENSABLE KEYS TO PEACE AND SECURITY;

- OBLIGATION OF PRIVATE FOREIGN INVESTORS AND MULTATIONALS TO SUBMIT TO NATIONAL LEGISLATION, ACCEPT JURISDICTION OF NATIONAL COURTS, AND CONFORM TO NATIONAL DEVELOPMENT POLICIES.

F. UNDER "STRUCTURE", MEXICO HAD TWO GOALS:

(A) TO ENSURE THAT SUBORDINATE OAS ORGANS DID NOT ARROGATE FUNCTIONS WHICH PROPERLY BELONGED TO HIGHER, MORE REPRESENTATIVE BODIES; AND (B) TO ENSURE THAT PERMANENT COUNCIL, UNDER PRETEXT OF STRENGTHENING IT, WAS NOT ALLOWED IMPLICIT POWERS OF A POLITICAL SORT. IN BOTH CASES, MORENO SAID, MEXICO'S GOALS WERE ACHIEVED.

3. MORENO THEN EXPLAINED THAT REFORM PACKAGE, ORIGINATED BY CEESI AND REVISED BY GENERAL COMMITTEE OF PERMANENT COUNCIL, WAS EXPECTED TO HAVE RECEIVED SUMMARY COUNCIL BLESSING AND THEN BE SUBMITTED TO SPECIAL GENERAL ASSEMBLY SESSION FOR FINAL APPROVAL. HOWEVER, THESE "OPTIMISTIC PROJECTIONS WERE DASHED" WHEN USREP INTERVENED NOV. 26 TO STATE HIS GOVT'S VIEW THAT CEESI GOALS HAD NOT BEEN REALIZED AND THAT REFORMS WERE LIMITED OFFICIAL USE

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NOT REALLY CONSISTENT WITH "NEW REALITIES."

4. MORENO ACKNOWLEDGED THAT ANY MEMBER GOVT. HAD SOVEREIGN RIGHT TO PRESENT NEW PROPOSALS AT ANY TIME. STILL, HE SAID, IT WAS NOTABLE THAT U.S. HAD WAITED UNTIL ELEVENTH HOUR TO DO SO -- AND THAT ITS 45 PROPOSALS REALLY CONTAINED NOTHING "REVOLUTIONARY" WITH REGARD TO EITHER OBJECTIVES AND PURPOSES OF OAS OR ITS STRUCTURE. RATHER THEY SOUGHT TO ELIMINATE SEVERAL PRINCIPLES WHICH HAD ALREADY BEEN INCORPORATED WITH GENERAL APPROVAL OF LATINS (COLLECTIVE ECONOMIC SECURITY, NATIONAL JURISDICTION OVER MNC'S, COASTAL STATE JURISDICTION OVER COASTAL WATER RESOURCES) AND TO WEAKEN OTHERS (IDEOLOGICAL PLURALISM, OBLIGATORY COOPERATION TO ACHIEVE INTERNATIONAL SOCIAL JUSTICE, NATIONAL SOVEREIGNTY OVER NATURAL

RESOURCES AND THEIR USE).

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5. SO FAR, MORENO REPORTED, PERMANENT COUNCIL HAD NOT APPROVED ANY SUBSTANTIVE U.S. PROPOSAL. HE EXPRESSED HOPE, HOWEVER, THAT FORMULAS FOR RECONCILING U.S.-LATIN DIFFERENCES COULD BE FOUND WITHOUT SACRIFICING BASIC PRINCIPLES. OTHERWISE, RESERVATIONS TO CHARTER REFORM RATIFICATION WOULD RENDER INOPERATIVE SOME OF MOST FUNDAMENTAL FEATURES.

6. COMMENT: WHILE CERTAINLY PREDICTABLE, IT WAS NOT HEARTENING TO SEE MEXICO'S ROLE PAINTED AS THAT OF CHIEF INNOVATOR AND PROMOTER OF REFORM AND U.S. AS ITS MAJOR OBSTACLE. NEVERTHELESS, BY POINTING TO USELESSNESS OF REFORMS WHICH FAILED TO ACHIEVE ACCEPTANCE OF U.S. AS WELL AS LATINS, MORENO ENDED ON A HOPEFUL NOTE OF REALISM. AS IN OUR PRIVATE DISCUSSIONS WITH FONSEC ON THIS SUBJECT, HE MADE CLEAR MEXICO IS WILLING TO TRY AGAIN TO RECONCILE BASIC DIFFERENCES -- BUT CAN BE EXPECTED TO CLING TENACIOUSLY, IN THE PROCESS, TO THOSE VERY "REFORMS" WHICH GIVE US MOST DIFFICULTY.

7. SEPTELS WILL FOLLOW ON OTHER

PRESENTATIONS OF INTEREST IN THIS LONG DAY OF
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GOM FOREIGN POLICY DEFINITION.
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